

# Missouri Voters' Opinion on Key Missouri Education Legislative Issues Spring 2025

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This education memo addresses critical education issues facing the Missouri Legislature in spring 2025, including cell phone policies, social media education, charter schools, and open enrollment. The following highlights how legislative proposals align with Missouri public opinion as indicated by findings from the SLU/YouGov Poll since the poll's creation in June 2020.

# **Key Findings**

Cell Phones in Schools (e.g., HB 306, HB 854, HB 408, and SB 68)

• 70% of voters favored prohibiting students from accessing cell phones during regular instructional activities at all K-12 schools (i.e., elementary, middle, and high schools). (February 2025 Poll)

Social Media (e.g., HB 116) Key Points

- 86% of voters favored requiring Missouri public schools to teach students about social media's negative effects on mental health. (February 2025 Poll)
- 76% of voters favored requiring Missouri public schools to teach students the purpose and acceptable use of social media platforms. (February 2025 Poll)
- At least 81% of voters favored public schools prohibiting students from accessing social media using the school's internet access, except when instructed by the principal for educational purposes in all K-12 schools (i.e., elementary, middle, and high schools). (February 2025 Poll)

#### Open Enrollment (e.g., HB 711)

- 59% of voters supported allowing students to enroll in public schools outside of the district where they live. (February 2024 Poll)
- 50% of voters were opposed to school districts limiting the number of students who transfer out of their district. (February 2024 Poll)
- 83% of voters supported transferring students or their guardians being responsible for transportation to and from nonresident districts. (February 2024 Poll)
- 49% of voters supported the state reimbursing receiving school districts for the transportation costs of nonresident students who qualify for free or reduced-price school lunches or special education services; 34% were opposed. (February 2024 Poll)

#### Charter Schools (e.g., HB 405, HB 447, HB 498, SB 177, and SB 398)

• 56% of voters favored allowing charter schools to operate in all parts of the state, while 55% of likely voters favor allowing charter schools to operate in their school district. (February 2025 Poll)

#### Diversity Equity and Inclusion (e.g., HB 742, HB 1024, and SB 115)

- 37% of voters agreed that schools should be allowed to teach Critical Race Theory. However, when using a different phrasing, 48% agreed that schools should be allowed to teach about how racism can exist in society and its institutions. (July 2021 Poll)
- 18% of voters favored public schools allowing discussion of sexual orientation issues with students in elementary schools. However, 56% of voters favored allowing such discussions in high schools. (August 2023 Poll)

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#### Cell Phones in Schools

The Missouri Legislature is considering legislation on cell phone use in schools, examples of which include HB 306, HB 854, HB 408, and SB 68.

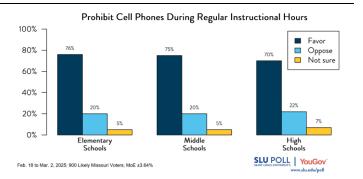
At least 19 states have laws or policies that ban or restrict cellphone use in schools or recommend local districts enact their own policies. Sixteen additional states have introduced statewide legislation aimed at similar outcomes this year.

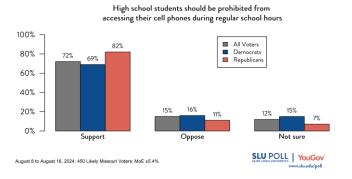
### Key Legislative Points and SLU/YouGov Poll Findings

<u>HB 306</u> and <u>HB 854</u> propose that starting in the 2026-27 school year, each public and charter school district "adopt a written policy governing a student's possession or use of an electronic personal communications device" and indicate the policy must "prohibit a student from displaying or using an electronic personal communications device during regularly scheduled instructional activities."

<u>SB 68</u> proposes a similar requirement for a "school electronic personal communications devices" policy for all public and charter schools starting in the 2025-26 school year.<sup>1</sup>

The February 2025 SLU/YouGov Poll found at least 70% of likely voters favor prohibiting students from accessing cell phones during regular instructional activities at all K-12 schools (i.e., elementary, middle, and high schools). Results from August 2024 indicated similar support, with 72% of likely voters indicating support for prohibiting high school students from accessing their cell phones during regular school hours. These results also align with a national YouGov survey that found 58% of U.S. adults supported a smartphone policy for high school students that would prohibit students from using them in school.<sup>2</sup>





<sup>&</sup>lt;sup>1</sup>SB 68 defines an "electronic personal communications device" as including, but not limited to, the following: cellular telephones, paging devices, beepers, mobile telephones that offer advanced computing and internet accessibility, digital media players, portable game consoles, tablets, notebooks, or laptop computers, digital cameras, digital, video or audio recorders, smart watches, and devices that can connect and transmit data through Bluetooth technology.

<sup>&</sup>lt;sup>2</sup> 13% agreed that smartphones shouldn't be allowed into school building at all; 19% agreed that smartphones should be required to be turned in while in school; 26% agreed high school students should be allowed to have their phones in school but not allowed to use them.



### Social Media Education

The Missouri Legislature is considering legislation on social media education in schools, an example of which is HB 116.

Several states have enacted or have considered legislation related to social media use in schools, with some focusing on age verification, parental consent, and restricting access to platforms during school hours, while others address privacy and online safety education.

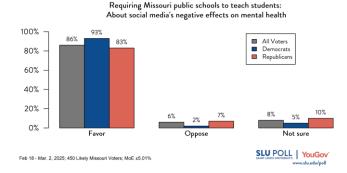
Key Legislative Points and SLU/YouGov Poll Findings

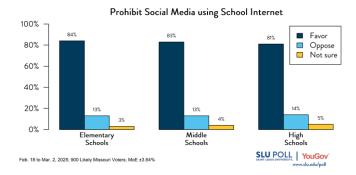
The <u>U.S. Surgeon General recommended that social media come with a warning</u> that "social media is associated with significant mental health harms in adolescents." The <u>February 2025 SLU/YouGov Poll</u> found that 86% of likely voters favor requiring Missouri public schools to teach students about social media's negative effects on mental health.

HB 116 proposes the establishment of the "Media Literacy and Critical Thinking Act," which would require the Missouri Department of Elementary and Secondary Education (DESE) to establish a Pilot Program<sup>3</sup> in 5-7 diverse schools to address media literacy.<sup>4</sup> Results from February 2025 indicate that 76% of likely voters favor requiring Missouri public schools to teach students the purpose and acceptable use of social media platforms.

In <u>February 2025</u>, at least 81% of likely voters favored public schools prohibiting students from accessing social media using the school's internet access, except when instructed by the teacher for educational purposes in all K-12 schools (i.e., elementary, middle, and high schools).

For more SLU/YouGov Poll findings, see the Technology Issue Summary.





 $<sup>^{\</sup>scriptscriptstyle 3}$  The Pilot Program would be established for the 2026-27 and 2027-28 school years.

<sup>&</sup>lt;sup>4</sup> HB 116 defines media literacy as including concepts such as but not limited to: "an individual's ability to access, analyze, evaluate, and participate with all forms of media, including news in print and social media content, and recognize bias and stereotypes in media, as well as Internet safety."



## Open Enrollment

The Missouri Legislature is currently considering legislation on open enrollment, an example of which is HB 711.

Seven of Missouri's eight border states currently require districts to create interdistrict open enrollment policies. This is the fifth consecutive year that the House has approved this or a similar open enrollment bill, but these bills have never passed in the Senate.

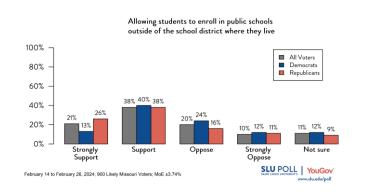
#### Key Legislative Points and SLU/YouGov Poll Findings

<u>HB 711</u> establishes the "Public School Open Enrollment Act" which proposes an "optin public school open enrollment program." The bill specifies that any K-12 student may attend a public school in a nonresident participating district. The <u>February 2024 SLU/YouGov Poll</u> found 59% of likely voters support allowing students to enroll in public schools outside of the district where they live.

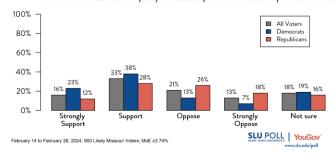
<u>HB 711</u> states districts can "restrict the outgoing transfer students to 3% of the previous school year's enrollment." In <u>February 2024</u>, 50% of likely voters were opposed or strongly opposed to school districts limiting the number of students who transfer out of their district.

<u>HB 711</u> requires parents to be responsible "for transportation to the nonresident school or an existing bus stop location in the nonresident district," with a few exceptions. In <u>February 2024</u>, 83% of likely voters supported transferring students or their guardians being responsible for transportation to and from nonresident districts.

HB 711 specifies that students who qualify for free and reduced-price meals can be reimbursed quarterly for transportation costs or transportation services can be offered by the nonresident district if it borders the student's resident district. Students who have transportation as a related service of an independent education plan (IEP) may also be offered transportation services by neighboring districts. In February 2024, 49% percent of likely voters supported or strongly supported the State of Missouri reimbursing "the receiving school district for the transportation costs of nonresident students who qualify for free or reduced-price school lunch or special education services;" 34% were opposed or strongly opposed.



MO State Gov. should reimburse the school district for transportation costs of nonresident students who qualify for reduced-price school lunch or special ed. services



For more SLU/YouGov Poll findings, see the Open Enrollment Issue Summary.

<sup>&</sup>lt;sup>5</sup> For more information, see the Saint Louis University PRiME Center's brief, "Open Enrollment in Missouri: Current Policies and Proposals."



### **Charter Schools**

The Missouri Legislature is considering legislation on charter schools, examples of which include HB 405, HB 447, HB 498, SB 177, and SB 398.

Forty-five states and the District of Columbia have approved legislation allowing charter schools to operate in some capacity. Missouri passed its charter school law in 1998. More than 24,000 students were enrolled in charter schools in Missouri in FY24.

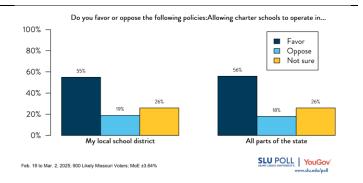
Key Legislative Points and SLU/YouGov Poll Findings

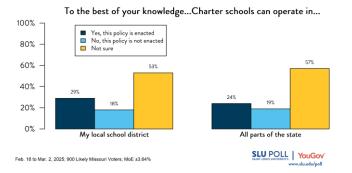
SB 398 and HB 447 propose expanding charter school operations to the state's five charter counties<sup>6</sup> and all municipalities with a population of at least 30,000.<sup>7</sup> HB 498 proposes a narrower expansion, authorizing charter schools in St. Louis County only. HB 405 proposes a modification to the definition of a charter school—from "independent" to "semi-autonomous"—and seeks to restrict sponsorship eligibility to the school board of the public school district in which the charter school operates or a special administrative board. SB 177 proposes the State Board of Education be required to issue a "certificate of need" before any new charter schools can open.

The February 2025 SLU/YouGov Poll found that 56% of likely voters favor allowing charter schools to operate in all parts of the state, while 55% of likely voters favor allowing charter schools to operate in their school district. Similar results were found in August 2023, indicating likely voters' views of where charter schools should be allowed to operate remain largely unchanged.

Charter schools are independent public schools authorized to operate in Kansas City, St. Louis City, and Boone County, with some exceptions. However, in February 2025, only 23% of likely voters correctly described charter schools as public schools; 58% described them as private schools. Additionally, 53% of likely voters were unsure if charter schools could operate in their school district, while 57% were not sure if charter schools could operate in all parts of the state. These results suggest voters lack knowledge of what charter schools are and where they are allowed to operate in the state.

For more SLU/YouGov Poll findings, see the Charter Schools Issue Summary.





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<sup>&</sup>lt;sup>6</sup> Missouri's five counties with a charter form of government include Clay, Jackson, Jefferson, St. Charles and St. Louis

<sup>&</sup>lt;sup>7</sup> Missouri cities with populations of 30,000+ include Kansas City, St. Louis, Springfield, Columbia, Independence, Lee's Summit, O'Fallon, St. Charles, St. Joseph, Blue Springs, St. Peters, Joplin, Florissant, Chesterfield, Wentzville, Jefferson City, Cape Girardeau, Oakville, Wildwood, University City, Liberty, and Ballwin.



## Diversity, Equity, and Inclusion in Schools

The Missouri Legislature is currently considering legislation on diversity, equity, and inclusion (DEI). Examples include HB 742, HB 1024, and SB 115.

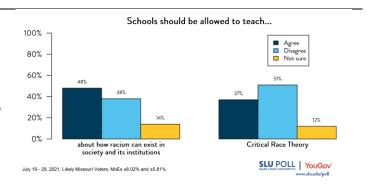
DEI has become an increasingly prevalent issue in the Missouri legislature. In 2022, DEI was named in two bills; in 2024, DEI was named in 14 bills.

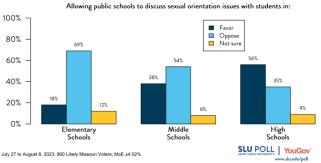
### Key Legislative Points and SLU/YouGov Poll Findings

<u>HB 742</u> proposes prohibiting all State Department funds from being used for any intradepartmental program, staffing, or other initiatives related to "diversity, equity, and inclusion" or similar initiatives. <sup>8</sup> <u>HB 1024</u> creates the "Defunding Diversity, Equity, and Inclusion in Elementary and Secondary Education Act" and the "Defunding Diversity, Equity, and Inclusion in Higher Education Act." The bill requires educational institutions no longer use state funding for the implementation, teaching, or support of DEI programs or initiatives.

SB 115 proposes prohibiting schools from teaching about the 1619 Project initiative of The New York Times, critical race theory, and any divisive concepts. It specifies that school districts may not accept private funding to teach curriculum on or like these concepts. The bill also establishes the "Sunlight in Learning Act" which requires certain training, instructional, and curricular materials to be posted on a public school's website and creates the "Parents' Bill of Rights Act of 2025," which prohibits school districts from denying the parent or guardian of a minor child certain rights.9

The <u>July 2021 SLU/YouGov Poll</u> found 37% of likely voters disagreed that schools should be allowed to teach Critical Race Theory. However, when asked if schools should be allowed to teach about how racism can exist in society and its institutions, 48% agreed. In <u>February 2023</u>, only 18% of voters favored public schools allowing discussion of sexual orientation issues with students in elementary schools. However, 56% of voters favored allowing such discussions in high schools.





For more SLU/YouGov Poll findings, see the Diversity, Equity, and Inclusion Issue Summary.

<sup>8</sup> Similar initiatives include those that "promote preferential treatment based on certain characteristics, concepts such as oppression as the sole cause of disparities, collective guilt ideologies, intersectional or divisive identity activism, and the limiting of freedom of conscience, thought, or speech."

<sup>&</sup>lt;sup>9</sup> Such rights include the ability to fully review the curricula, books, and other educational materials used by the school attended by their child; the ability to access information on teachers, guest lecturers, and outside presenters who engage with students at the school; the ability to access information on third-party individuals and organizations that receive contracts or other funding through the school; the right to visit their child at school during school hours; the right to access all records generated by the school that concern their child; the ability to access information pertaining to the collection and transmission of data regarding their child; the right to be heard at school board meetings; the right to be notified of situations affecting the safety of their child at school; and the right to object to certain materials that the parent finds inappropriate to be taught to their child.



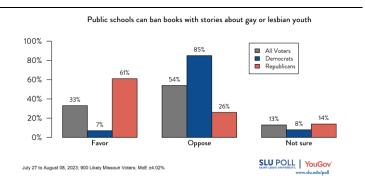
# Banning Materials in Public Schools and Libraries

The Missouri Legislature is currently considering legislation on banning materials in public schools and libraries, such as <u>SB 276</u>. <u>Missouri's 160</u> <u>local public libraries previously adopted policies on the age-appropriateness of literature in 2023</u>.

### Key Legislative Points and SLU/YouGov Poll Findings

SB 276 proposes public schools and libraries be required to create a "digital library catalog" and exclude any resource or material that is "explicit sexual material" or "pornographic for minors" as defined in current law. The legislation requires all public schools and libraries to equip every computer or digital library catalog with software that restricts minors' access to such materials by January 1, 2026.

The <u>August 2023 SLU/YouGov Poll</u> found 54% of likely voters opposed banning books with stories about gay or lesbian youth in public schools; 33% favored it. In <u>February 2025</u>, 86% of likely voters favored requiring Missouri public schools to teach students the importance of freedom of speech.



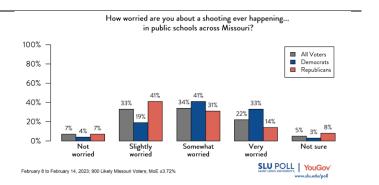
# **School Safety**

The Missouri Legislature is currently considering legislation on school safety, examples of which include <u>HB 1074</u> and <u>SB 68</u>. Launched in 2023, the <u>School Safety Grant Program</u> provided \$70 million to school districts for physical security updates and technology, aiming to improve school safety.

### Key Legislative Points and SLU/YouGov Poll Findings

<u>HB 1074</u> and <u>SB 68</u> require school districts to report "all school safety incidents and credible school safety threats" that occur to the Department of Elementary and Secondary Education (DESE). In <u>February 2023</u>, SLU/YouGov Poll found 56% of voters were somewhat or very worried about a shooting happening at Missouri schools.

For more SLU/YouGov findings, see the Guns and Public Safety Issue Summary.



<sup>&</sup>quot;Explicit sexual material" is defined as any visual depiction of acts of sex and genitalia, encompassing photos, videos, or pictures, and applies to both public and private schools, with exceptions for certain artistic, anthropological, or science-related materials. Any material is considered "pornographic for minors" if the following apply: (a) the average person, applying contemporary community standards, would find that the material or performance, taken as a whole, has a tendency to cater or appeal to a prurient interest of minors; and (b) the material or performance depicts or describes nudity, sexual conduct, sexual excitement, or sadomasochistic abuse in a way which is patently offensive to the average person applying contemporary adult community standards with respect to what is suitable for minors; and (c) the material or performance, taken as a whole, lacks serious literary, artistic, political, or scientific value for minors.



The February 2025 SLU/YouGov Poll was funded by the PRiME Center in SLU's School of Education.

#### About YouGov

Saint Louis University has partnered with YouGov to conduct its annual survey of Missouri voters. YouGov conducts surveys for multiple academic institutions and is the primary, trusted survey firm for media organizations, including CBS News and The Economist. An independent Pew Research Center study of online survey firms in 2016 further concluded that YouGov "consistently outperforms competitors."

### About Saint Louis University

Founded in 1818, Saint Louis University is one of the nation's oldest and most prestigious Catholic institutions. Rooted in Jesuit values and its pioneering history as the first university west of the Mississippi River, SLU offers more than 15,200 students a rigorous, transformative education of the whole person. At the core of the University's diverse community of scholars is SLU's service-focused mission, which challenges and prepares students to make the world a better, more just place.